

1 A framework for resource recovery from wastewater treatment
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4 plants in megacities of developing countries
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4 Short title: Framework for resource recovery from wastewater treatment plants
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28 A B S T R A C T

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30 In developing countries, there is often a lack of a comprehensive data set that supports
31 the development of coherent policies on resource recovery from wastewater treatment.

32 This paper aims to contribute to the elaboration of resource recovery projects by

33 providing accurate and updated data from wastewater treatment plants such as those

34 located in the region of the Macrometropolis of Sao Paulo. The authors discuss

35 possibilities of improvement of resource recovery for this illustrative example.

36 Comprehensive analyses were performed based on data from 143 municipal wastewater

37 treatment plants to understand the situation regarding resource recovery implementation

38 in this region. The results show that just 26% of the plants perform at least one resource

39 recovery practice. The predominant resource recovery practice is internal water reuse,

40 and recovery is concentrated more in large plants than in medium and small ones. The

41 sludge is disposed in landfills except for three plants, which perform sludge recycling

42 for compost. Some plant managers reported interest in recovering energy from biogas,

43 in expanding water reuse and in recovering sludge for fertilizer production or for

44 building materials. Several aspects that have been regarded as relevant to the

45 implementation of resource recovery processes in previous literature are discussed, such

46 as the size of the plant, related legislation as well as treatment technologies and

47 configurations. Finally, the authors propose a generic framework with several steps that

48 can help to achieve resource recovery implementation. Therefore, the results can

49 provide support for planning of resource recovery projects for large cities in developing

50 countries.

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53 *Keywords:* Biogas energy recovery; Circular economy; Large cities; Municipal sewage
54 treatment; Survey; Water reuse

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57 **1. Introduction**

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59 Wastewater contains important resources that should be recovered in wastewater
60 treatment plants to generate value-added products such as renewable energy,
61 biofertilizers and water for different purposes. The recycling of resources through
62 innovative recovery processes is only a recent objective in wastewater treatment
63 systems (Mehta et al., 2015; Rao et al., 2017) and makes the processes of the plants
64 more efficient; it reduces the amount of waste and it provides environmental and
65 economic benefits. Some of the key resources that can be recovered are nutrients and
66 energy.

67 Regarding nutrient recovery, it provides sustainable use of phosphorus
68 (Sarvajayakesavalu et al., 2018), produces a high-quality effluent with low phosphorus
69 concentration, which mitigates eutrophication risks in water bodies as well as produces
70 an alternative source of fertilizer, alleviating phosphate rock reserves (Chrispim et al.,
71 2019). Regarding eutrophication, Lwin et al. (2017) estimated the amount of
72 phosphorus flowing from agriculture and domestic wastewater and concluded that India,
73 China, Brazil and USA will be the countries with the largest flows of phosphorus by
74 2100.

75 A promising solution for wastewater treatment systems is energy recovery, since
76 wastewater contains chemical, thermal and hydraulic energies. In a conventional
77 wastewater treatment plant, it is possible to recover energy in the effluent treatment or

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78 in the sludge line to supply at least a substantial part of the wastewater plant's energy
79 demand (Đurđević et al., 2019). The ultimate aim would be for the plant to become
80 energy self-sufficient with zero external energy supply (Svardal and Kroiss, 2011). As
81 there is substantial energy consumption during several stages of the treatment (sewage
82 collection, transportation, effluent treatment, sludge treatment and disposal), energy
83 recovery in a wastewater treatment plant can reduce electricity costs.

84 In the context of the perspectives described above, there is a need for energy,
85 water and waste systems to be analysed by a nexus approach to move towards more
86 sustainable cities (Wang et al., 2018a) characterised by water conservation and the
87 efficient use of natural resources. According to Mo and Zhang (2013), sustainability in
88 wastewater management needs to consider not only treatment of sewage, but also the
89 potential for resource recovery from the treatment.

90 However, most of the wastewater treatment installations currently only aim for
91 sewage treatment and final disposal into the environment. Papa et al. (2017) analyzed
92 600 plants in Italy to understand the situation of resource recovery, and concluded that
93 60% of the works did not perform any kind of recovery. The most common recovery
94 options in the plants with resource recovery were internal water reuse from treated
95 effluent and sludge reuse for agricultural application. So, these systems did not reach
96 their maximum potential of resource recovery.

97 Especially in developing countries, there is a lack of reliable, recent and detailed
98 data regarding wastewater flow rates, treatment performance as well as recovery actions
99 from wastewater works (Sato et al., 2013; Malik et al., 2015; Mateo-Sagasta et al.,
100 2015) and solid waste recycling (Harir et al., 2015). Consequently, quantifying the
101 current situation of resource recovery in developing countries is a challenge. According
102 to Guven and Tanik (2018), assessments of applications of water use and energy

103 recovery from wastewater treatment plants in developing countries are generally
104 lacking. The available information does not use uniform terminologies and units to
105 describe current practices, making it difficult to compare data or establish global
106 inventories (Jiménez et al., 2010).

107 Most of the publications on this topic (Van der Hoek et al., 2016; Kretschmer et
108 al., 2016; Leeuwen et al., 2018) do not cover developing countries. Coats and Wilson
109 (2017) state that real implementation examples of resource recovery remain relatively
110 scarce in the literature. For instance, there is a shortage of research that addresses the
111 implementation of resource recovery actions for different locations in Brazil, where
112 little progress has been made in collecting data to support the development of coherent
113 policies in resource recovery. Few studies have addressed how to integrate resource
114 recovery technologies in municipal wastewater treatment processes. Borges et al.
115 (2015), Santos et al. (2016), Bressani-Ribeiro et al. (2017) and Rosa et al. (2018)
116 analyzed energy recovery in some plants in Brazil. Moreover, only some studies
117 (Chrispim et al., 2017; Paulo et al., 2019) were based on decentralized and source-
118 separation sanitation systems.

119 Besides analyzing measures and technologies from technical, economic and
120 environmental aspects, it is necessary to implement inventories of the quality and the
121 quantity of the resources in municipal wastewater, the current application status as well
122 as opportunities and challenges for future implementation. Sato et al. (2013) state that
123 this type of information on wastewater generation, treatment and use are crucial for
124 decision-makers, researchers and practitioners for the development of national and local
125 plans aiming at safe wastewater reuse and for assessment of the potential of resource
126 recovery at different scales.

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127 The introduction of resource recovery strategies into existing wastewater
128 treatment systems or into new facilities is particularly interesting for megacities and
129 urban agglomerations. In these areas, there is significant scarcity of natural resources to
130 meet the population demand and a need to improve wastewater treatment services
131 (Wang et al., 2018b). These cities have larger impacts on water resources than smaller
132 urban or rural settlements for several reasons. Because of the large quantities of surface
133 water that may be diverted, the water supplies to downstream users are affected. In
134 addition, as a result of inadequate wastewater management, surface waters can become
135 severely polluted, compromising the quality and availability of future supplies and
136 creating health risks (National Research Council, 1996). Therefore, the main challenges
137 include improvement and expansion of the population’s access to water and wastewater
138 services (National Research Council, 1996; WHO, 2018).

139 Because of their high population, large cities require massive quantities of
140 energy, water and food provision (Khan et al., 2006). So, resource recovery strategies
141 for wastewater treatment plants in megacities could mitigate some of these problems by
142 supplying water, energy or raw materials for products to meet the demand, and
143 simultaneously provide economic benefits from the recovered products. The reduction
144 of operational costs (Catarino et al., 2007) relates to the disposal and treatment of
145 byproducts such as sludge. Environmental benefits include improvement of the effluent
146 quality and reduction of emissions.

147 In the case study country Brazil, the most populous region is located in the State
148 of Sao Paulo. The term Sao Paulo might refer to four different levels. The State of Sao
149 Paulo (level 1) comprises several regions including the region of the Macrometropolis
150 of Sao Paulo (level 2), which is one of the largest urban settlements in the world,
151 concentrating more than 33 million inhabitants and accounting for 50% of the urbanized

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152 area of the State of Sao Paulo and for 75% of its population (São Paulo Metropolitan
153 Planning Company S/A (EMPLASA), 2019). The region of the Macrometropolis of Sao
154 Paulo comprises eight urban agglomerations. One of these agglomerations is the
155 Metropolitan Region of Sao Paulo, also known as Megacity of Sao Paulo (level 3) (The
156 United Nations, 2018). This megacity includes the City of Sao Paulo (level 4). For
157 reasons of simplicity, in this paper, the authors will refer to the above four levels as
158 state, region, megacity and city, respectively, if and when the official meaning is clear
159 from the context. However, this study is mainly concerned with the region (level 2).

160 The region of Sao Paulo faces several challenges regarding water and sanitation
161 infrastructure. Considering that it is a very populous area, water management is a
162 complex issue. According to projections for the coming years, there is a trend to
163 increase both the water demand and the population in this region (The Department of
164 Water and Electric Power (DAEE), 2013). The qualitative commitment of the water
165 sources used for human supply and the low water availability characterizes a critical
166 scenario in this area. Considering its size, rapid population growth, high population
167 density and economic situation, the region has been chosen as a representative case
168 study for other megacities in developing countries, which face similar conditions such
169 as water scarcity and inadequate wastewater treatment and collection.

170 In this context, tools that facilitate the process of planning and decision-making
171 are necessary and allow for more cost-effective and sustainable means to recover
172 resources from wastewater. This paper aims to produce organized and reliable data
173 related to resource recovery application in megacities in developing countries to support
174 and facilitate the transition to sustainable wastewater treatment plants through the
175 assessment of the potential of resource recovery implementation at different scales in an
176 effective way. The corresponding objectives are (a) to analyze the current situation of

177 existing plants in the region of Sao Paulo used as a representative case study regarding
178 the implementation of resource recovery solutions; (b) to identify relevant factors that
179 can stimulate and support the implementation of resource recovery from wastewater
180 treatment; (c) to suggest potential areas for improvement in the respective case study
181 such as interventions of resource recovery technologies; (d) to propose a generic
182 framework to facilitate the planning and implementation of resource recovery in plants;
183 and (e) to discuss briefly the results of the case study region and other megacities in
184 developing economies.

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187 **2. Methodology**

188 *2.1. Region of Sao Paulo (study area)*

189 The region of Sao Paulo is located in the State of Sao Paulo and includes 174
190 municipalities. The demographic density is 630.5 inhabitants/km². This region has
191 significant socio-economic importance and is well-industrialized, including diversified
192 commerce, complex services and a productive agroindustry (EMPLASA, 2019). It
193 represents 83% of the state gross domestic product (GDP; 1.61 trillion reais, equivalent
194 to 0.4 trillion US dollars) and represents about 27% of the national GDP (referring to
195 the GDP of 2015) (Senese Neto, 2018). The region of Sao Paulo comprises five
196 metropolitan regions and three urban agglomerations (EMPLASA, 2019) (Fig. 1).

197 In the state of São Paulo, tropical climate dominates the central region of São
198 Paulo. This climate is characterized by a rainy season in summer, a dry winter and an
199 average temperature of over 22°C in the warmest month. In some mountainous areas,
200 the average upper temperature is below 22°C in the warmest month. In the higher areas
201 (Serra do Mar and Serra da Mantiqueira), summer is milder and rainier. The coast has a

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202 tropical rainy climate without a dry season and average rainfall of the driest month
203 exceeding 60 mm (Sao Paulo State Government, 2018). The Köppen Climate
204 Classification subtype predominant in the study area is "Cfa" (Humid Subtropical
205 Climate) (Weatherbase, 2020).

206 The region of Sao Paulo presents several challenges related to water
207 management. The megacity of Sao Paulo is an example of this problem, since it
208 concentrates more than 10% of the inhabitants of Brazil in less than 0.1% of its
209 corresponding territory. Moreover, the megacity has low water supply provision.
210 Several municipalities within the region have high industry activity and agricultural
211 production. The coastal area is also subjected to water scarcity, especially because of
212 the intensive water consumption by complex industries, and an increase in water
213 demand during the holiday season (Ribeiro, 2011).

214 Most surface water bodies within the region are polluted due to urban sprawl
215 (Tagnin et al., 2016). In 2010, there were 3.8 million people living in favelas (Sayuri,
216 2014), with lack of access to proper wastewater collection and treatment as well as
217 absence of safe water supply. Favelas are known as low and middle-income unregulated
218 neighbourhoods experiencing governmental neglect.

219 Due to the mentioned characteristics, highlighting the problematic of water
220 vulnerability (National Water Agency (ANA), 2014), the high population concentration,
221 socio-economic urbanization characteristics, the great consumption rate of natural
222 resources and climate zone, the region of Sao Paulo was chosen as a representative case
223 study for other megacities in developing countries.

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225 *2.2. Resource recovery implementation survey*

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226 The procedure for the survey of wastewater treatment plants in the study region
227 to assess the corresponding resource recovery implementation is outlined in this section.
228 This process was divided into three phases: 1) Definition of the sample in the study area
229 and contact with the organizations responsible for the works; 2) questionnaire for data
230 collection; and 3) data analysis.

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232 2.2.1. Phase 1

233 This phase comprised the following steps: survey of contacts, communication
234 with the managers and sending of questionnaire. First, the organizations responsible for
235 the plants in each of the 174 municipalities belonging to the region were identified.
236 Regarding the municipalities where the Sao Paulo State Water and Sewage Services
237 Company is the authority responsible for wastewater treatment, the managers of each
238 sub-region were contacted. For the other cities, where other organizations are
239 responsible for wastewater treatment, data were obtained from other sources such as the
240 Water and Sewage Services Diagnostics of the National Sanitation Information System
241 (SNIS, 2018), the websites of the Regulatory Agency of Sanitation and Energy of the
242 State of Sao Paulo (ARSESP, 2019) and websites of the city councils (specifically those
243 linked to the department/secretary managing wastewater treatment; e.g., the municipal
244 secretary of sanitation). For private companies, their respective websites were searched.
245 After this step, the department and the manager responsible for the wastewater
246 treatment services of each municipality received the questionnaire.

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248 2.2.2. Phase 2

249 In order to collect the data in relation to the resource recovery actions
250 implemented in the wastewater treatment plant, an easy-to-fill-in questionnaire was

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251 prepared based on Papa et al. (2017). The questionnaire consisted of two sections:
252 preliminary questions and specific questions about the existence of resource recovery
253 options (Fig. 2). Supplementary Material 1 contains the questionnaire.

254 The questionnaires were sent by e-mail with an informed consent form to
255 educate the participants about the purpose of the research, following ethical standards.
256 All data collected with the questionnaires are relevant for the period between July 2017
257 and April 2019. In some cases, managers were contacted with additional questions via
258 e-mail or telephone to clarify the collected information.

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260 2.2.3. Phase 3

261 After data collection, both qualitative and quantitative data from questionnaires
262 were organised into data spreadsheets for comparison purposes. The results were
263 parameterized according to the size of the plant with three classes being established
264 according to the Brazilian Resolution 377 of the National Environment Council
265 (CONAMA): small WWTP with a wastewater inflow rate ≤ 50 L/s or a population
266 equivalent of up to 30,000 people; medium-sized plants: the plant with a nominal
267 wastewater inflow rate > 50 L/s but ≤ 400 L/s, or with a capacity to serve 30,000 to
268 250,000 inhabitants; large plants: the plant with an inflow > 400 L/s and with a capacity
269 of supporting more than 250,000 inhabitants (National Environmental Council, 2006a).

270 Within the region of Sao Paulo, there are cities without any wastewater
271 treatment. Also, some cities sent their sewage to plants belonging to other
272 municipalities nearby. In order to estimate the number of wastewater treatment plants
273 within the case study region, the authors referred to the questionnaire answers.
274 Concerning non-responsive municipalities, the authors consulted two national
275 databases: Atlas Sewers: Depollution of Water Basins from the National Water

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276 Resources Information System (SNIRH), which contains information about the number
277 of plants for each Brazilian city (SNIRH, 2013); and the Information System on
278 Sanitation for Sao Paulo State (SISAN, 2016) that contains the municipal plan of
279 sanitation for each municipality. Based on this, it was possible to estimate the total
280 amount of plants and to calculate the percentage of the responsive plant managers.

281 Based on questionnaire findings, existing resource recovery initiatives were
282 mapped and described. Then, the key factors that can affect the implementation of
283 resource recovery were identified and potential areas for improvement were discussed.
284 The authors identified what can be done in the future to develop sustainable works
285 based on successful examples that are already underway in the region. The results were
286 discussed, and key measures of resource recovery were recommended.

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288 *2.3. Framework creation*

289 The authors propose a new generic framework for planning and implementation
290 of resource recovery. This framework was initially derived based on the results from the
291 conducted survey. For step 9 of the framework, indicators were selected based on
292 various references. Technical indicators were after Sikosana et al. (2017), Van der Hoek
293 et al. (2016) and Harris-Lovett et al. (2018). Economic indicators were influenced by
294 Sikosana et al. (2017). Environmental indicators were inspired by Hu et al. (2016).
295 Finally, societal indicators as well as institutional and political ones were based on
296 Woltersdorf et al. (2018).

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299 **3. Results and discussion**

300 *3.1. Overview*

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301 The findings are organized in six sections: (1) Findings obtained from the
302 questionnaires and a discussion on how practices vary in the different metropolitan
303 regions; (2) the key factors that affect the implementation of resource recovery; (3)
304 possibilities for resource recovery strategies that could be implemented in the study
305 area, considering the local context; (4) a proposed framework as a tool to
306 stimulate/support planning and decision-making; (5) a comparison between the region
307 of Sao Paulo and other megacities concerning resource recovery from wastewater
308 treatment; and (6) limitations of this study.

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310 *3.2. Implementation of resource recovery measures*

311 About 53% of the total number of plants in the region of Sao Paulo were
312 analysed. This equates to 143 facilities located in 75 municipalities across the region.
313 The proportion of plants with responses for each metropolitan region was 100% for
314 MRBS, RUB and UAJ, 85.7% for MRSP, 77.1% for MRS, 67.5% for UAP, 20.3% for
315 MRC and 7.9% for MRPVNC (see Fig. 1 for meanings of abbreviations). From the total
316 (143) analysed, just 37 plants performed at least one resource recovery strategy (not
317 considering the recycling of oil waste). The only other form of recovery mentioned was
318 the separation of equipment-related oil waste, which is collected and conveyed to
319 appropriate facilities for recycling.

320 Regarding the surveyed plants with some resource recovery action, the situation
321 varies among different metropolitan regions. Considering the plants with surveyed data,
322 the metropolitan area with the highest predominance of resource recovery plants is
323 Baixada Santista (76.9% of the total of plants). Figure 1 displays the distribution of the
324 plants in the study area.

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325 Figure 3 shows the general results for the situation of the implementation of
326 resource recovery strategies from wastewater treatment in the region of Sao Paulo. As
327 can be seen, few plants currently include resource recovery practices. Only 26% of the
328 surveyed plants performed at least one resource recovery action. Among the plants with
329 resource recovery, it can be noted that water reuse for internal purposes was the most
330 common resource recovery action implemented in this region. This finding agrees with
331 the results reported by Papa et al. (2017), where water reuse was the most common
332 resource recovery practice. The prevalence of internal reuse over external reuse was
333 expected since reclaiming water externally involves several other variables such as
334 specific effluent quality requirement compliance, market demand in the surrounding
335 area, higher investments and infrastructure of distribution of the reclaimed water (e.g.,
336 pipes or trucks) to the destination. Supplementary Material 2 shows the distribution of
337 all resource recovery practices in the region of Sao Paulo.

338 Considering the group of plants with internal reuse, the predominant uses for
339 reclaimed water were washing and cleaning of courtyards as well as landscape irrigation
340 (57.1% of the plants), sludge dewatering processes with polymers, cleaning of
341 centrifuges and screens (45.7%), washing of sewage treatment equipment and reactors
342 (40%), cleaning and unblocking of sewage collection networks (20%) and others
343 (sewage lift station, preparation of chemicals and toilet flushing) (20%). The total
344 volume of water reused (considering the plants that perform internal reuse and with
345 response for this question) was about 405,094 m³/month.

346 In relation to the plants that practice external water reuse, the applications are
347 mostly (present in 44% of the plants with external reuse) for industrial purposes such as
348 cooling towers, (textile) industry, civil (and ground) construction companies, laundries
349 and urban use. The latter includes irrigation of parks, firefighting, washing streets after

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350 fairs, washing of trucks for transportation of recycled waste, transportation (airplanes
351 and trains), urban cleaning, clearing of rain gutters and sewage pipes, washing of
352 courtyards and cleaning of public streets and squares. Considering the responses from
353 the plants, which perform external reuse ($n = 9$), the total was 1,176,516 m³/month. In
354 2018, the plants located in the megacity of Sao Paulo marketed a volume of 1,461,470
355 m³ of reclaimed water. This figure does not include the volume provided by the
356 Aquapolo Project (see below). In spite of this, the reclaimed water supplied at nominal
357 plant capacity was 38.3%. In comparison, the reclaimed water sold as treated effluent
358 was only 0.43% (SABESP, 2018a), which indicates that the production and
359 commercialization of reclaimed water is relatively low.

360 Some treatment plants implemented more robust technologies such as the
361 combination of physicochemical processes. This is the case for two plants with a high
362 volume of reclaimed water for external reuse. They comprise tertiary treatment. One of
363 these plants is located in Sao Paulo city and has tertiary treatment by granular filters,
364 cartridge filters and chlorine for disinfection. The other plant is part of the Aquapolo
365 Project and comprises disc filters (400 microns), anoxic reactors, aerobic reactors,
366 membrane bioreactors (0.05 micron pores) and reverse osmosis units, producing an
367 effluent of high quality reclaimed water. The Aquapolo Project is an advanced water
368 reuse plant for industrial purposes. In this works, the ABC plant effluent is the supply
369 source to the Aquapolo Project's treatment system, which serves a Petrochemical
370 Complex (SABESP, 2018a). The volume of treated effluent from the ABC WWTP to
371 the Aquapolo project was 1,044,576 m³/month for the period from January to June
372 2017.

373 Regarding sewage sludge, Fig. 3 shows that just three plants recycle nutrients
374 from sludge through composting and subsequent fertilizer production. In all the other

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375 plants, the sewage sludge is disposed via landfills. The results of Ribarova et al. (2017)
376 showed that disposal via landfills and temporary storage at wastewater treatment sites
377 were the most common destinations for sewage sludge. Their study indicated that about
378 26% of the total generated sludge was used in agriculture. In other developing countries
379 such as China, landfilling is also the most common option (about 50%) of treated sludge
380 disposal (Zhang et al., 2016).

381 In this study, one similarity was observed between the three plants with sludge
382 recycling: the existence of partnerships with private companies and/or with universities.
383 In one of these plants, there was an experimental study collaboration with the Faculty of
384 Agronomical Sciences. At the Jundiai plant, the composting facility was built inside the
385 wastewater treatment area to minimize costs of transport. The operators use dried sludge
386 combined with other organic solid waste (e.g., wood chips, chopped urban pruning,
387 sugarcane bagasse and eucalyptus husk) for composting, resulting in commercial
388 organic fertilizer production for agriculture supported by a spin-off company.

389 Concerning the surveyed plants, the fertilizer has been accredited by the
390 Brazilian Ministry of Agriculture, Livestock and Food Supply as a safe product, and it
391 is therefore used for cultivation of corn, sugarcane, coffee, apple, orange, soy, citrus,
392 eucalyptus and flowers. However, there is a restriction for crops where the eatable parts
393 have been in contact with soil such as roots, tubers and vegetables. About 28,000 tonnes
394 per annum of fertilizer are being produced from thermophilic composting at the Jundiai
395 plant.

396 Another important finding of this study is that there is no energy recovery in the
397 surveyed plants. Although several of them produce biogas through anaerobic processes
398 (Table 1), it is not used sustainably but flared. According to the response of some
399 managers, the main reason for not recovering the biogas was that the generated volume

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400 is too low and that recycling is therefore not economically feasible. They also
401 mentioned that some previous studies were undertaken to estimate the potential of
402 biogas recovery. However, follow-up statements indicated that some managers do lack
403 knowledge about energy recovery solutions.

404 According to the Brazilian Association of Biogas (ABIOGAS, 2019), in 2018,
405 there was a potential of 5.8 billion Nm³ biogas production linked to the sanitation sector
406 in Brazil. Forbes et al. (2018) evaluated the feasibility for biogas recovery for power
407 generation and/or thermal heat production for three plants with anaerobic digestion in
408 Brazil. The results were promising for two of the analysed utilities (wastewater inflow
409 rates of 1,500 L/s and 2,290 L/s). The benefits of installing biogas utilization facilities
410 include the production of electrical and thermal power as well as the reduction of
411 biosolid volume, energy bills, expenses related to sludge transport and disposal, and
412 revenue from sale. For a plant with low capacity (350 L/s), the financial analysis was
413 not favourable, mainly due to the estimated costs of producing electricity, which was
414 higher than the corresponding purchase price. So, as anaerobic digestion and biogas
415 utilization facilities have strong economies of scale, their unit costs tend to decrease and
416 become more attractive as processing capacities increase. Some difficulties related to
417 biogas utilization in Brazil are the high cost of equipment, too few cogeneration
418 (combined heat and power) projects, absence of good data, lack of operator's
419 knowledge of cogeneration systems; potential need for additional staff, lack of area
420 available for new equipment and limited governmental incentives (Forbes et al., 2018).
421 Santos et al. (2016) evaluated the economic viability and the potential of energy
422 generation by biogas in anaerobic plants in Brazil. Their results indicated economic
423 viability only for cities with populations greater than 300,000.

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424 In the study region, some measures that could be applied to stimulate energy
425 recovery are (a) the creation of partnerships with private companies and/or with
426 universities to share knowledge and support on energy recovery technologies and
427 operation; (b) partnership with other wastewater treatment facilities in Brazil, which
428 already have practical experience and perform biogas recovery (e.g. in Paraná State); (c)
429 economic incentives from government, for example, to buying equipment; and (d) co-
430 digestion with organic food waste or combined with biogas from sanitary landfill could
431 be done to increase biogas production. Felca et al. (2018) highlighted the need of public
432 policies to support the generation of energy from renewable sources, lack of research
433 and lack of investment in biogas in Brazil.

434 Regarding the existence of on-going project and future initiatives of resource
435 recovery, managers of 25 plants answered positively (17.5% of the total of plants). The
436 recovery practices reported were sludge recycling for fertilizer or soil conditioner (16
437 plants), biogas for energy recovery (6), external water reuse (5) and sludge reuse for
438 civil construction materials (3).

439 Some plant managers replied that studies were already performed to evaluate the
440 potential of biogas and sludge recovery. One mentioned a study for assessing the
441 potential for biogas recovery. Two other plants already performed studies for evaluating
442 the use of sludge in bricks, tiles or as fuel for ovens. Their results indicated that these
443 solutions could be applied under favourable economic and technical boundary
444 conditions. Three other plant managers expressed an interest in transforming sludge into
445 fertilizer, depending on favourable legislation. One example is Campinas municipality,
446 where there is an intention to compost sludge to produce biofertilizer. There is a current
447 agreement with the city council and a company to recycle urban organic waste (tree
448 pruning waste, fruits and vegetables together combined with sewage sludge) to be

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449 treated in a composting process. Also, in the same city, there is a project to expand the
450 reuse of water (from treated effluent) through pipes connecting the reclaimed water to
451 the Airport and Industrial Park of Campinas. In addition, some new plants are being
452 built with the goal of water reuse and another one is being retrofitted for tertiary
453 treatment as well as nitrogen and phosphorus removal for production of water for reuse
454 from the treated effluent.

455 Some plant managers reported interest in initiatives for recovery of biogas. This
456 is the case for the five largest plants in the megacity of Sao Paulo. It includes the project
457 entitled Waste to Energy Barueri. Barueri is the largest wastewater treatment plant in
458 South America with a wastewater inflow rate of 10.84 m³/s. This plant receives more
459 than half of the treated wastewater of the megacity. In this plant, the implementation of
460 a pilot plant for sludge thermal treatment using plasma technology is being considered.
461 It aims to reuse sludge either for energy recovery or for civil construction material. In
462 this process, the sludge is subjected to high temperatures of around 1500°C. An inert
463 vitreous residue with a drastic reduction of the initial volume is being created. There is a
464 possibility of application of the material in the construction sector (SABESP, 2017;
465 SABESP, 2018b).

466 Harris-Lovett et al. (2019) undertook a survey with stakeholders (diverse groups
467 of regulators, wastewater managers, coastal stewards, researchers as well as advocates
468 for environmental or industrial causes) to analyse their preferences concerning nutrient
469 management options and corresponding objectives. Most stakeholders mentioned the
470 option of recycling treated effluent to irrigation to increase resource recovery. In
471 comparison, concerning the region of Sao Paulo, the option of reuse of treated effluent
472 for irrigation in agriculture was not mentioned by the managers, probably because there

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473 is not yet local regulation for water reuse in agricultural irrigation, except for the
474 irrigation of landscapes and green areas.

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476 *3.3. Factors that affect resource recovery implementation*

477 Some managers reported the following barriers to resource recovery
478 implementation: low amount and quality of biogas; no possibility of energy recovery
479 due to the type of biological treatment through ponds (not true according to the authors'
480 understanding), impracticability of the current legislation for sludge reuse and the low
481 demand for reclaimed water in areas close to the plant. These factors and others
482 reported in the previous literature are discussed below.

483 According to Bertanza et al. (2018), a key factor that interferes with the ability
484 of plants to incorporate resource recovery strategies is the corresponding scale of
485 operation. For larger wastewater treatment works, the recovery of the corresponding
486 effluent as reclaimed water and the retrieval of major nutrients from sludge can be
487 easier achieved, while potential restrictions are linked to small- and medium-sized
488 works. In relation to this aspect, most of the plants, which perform at least one type of
489 resource recovery, are large- and medium-sized (Table 2). The classification of size is
490 based on Resolution CONAMA 377 (National Environmental Council, 2006a).
491 Supplementary Material 3 shows the distribution of wastewater treatment plant size and
492 inflow rates in the region of Sao Paulo, and Supplementary Material 4 contains the raw
493 data for the surveyed plants. Results indicate that the size of the plant affects its ability
494 to implement resource recovery. Most of the large plants performed resource recovery,
495 while few of the small ones recovered resources. This is likely due to the constraints in
496 investment (economies of scale) for small plants (Papa et al., 2017). Hanna et al. (2018)
497 compared the energy consumption in wastewater treatment facilities and also noticed

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498 that larger facilities are usually more energy-efficient in terms of volume of water to be
499 treated. In addition, larger facilities are able to invest more money in their installations
500 and can therefore afford newer and more efficient equipment such as process control
501 systems.

502 Although in this study we considered a Brazilian regulation to classify the size
503 of plants, the distribution of them in relation to size was similar to another study in the
504 USA (Diaz-Elsayed et al., 2019). Overall, the results in this study showed a higher
505 number of small plants compared to large ones, considering the region of Sao Paulo.
506 Diaz-Elsayed et al. (2019) found that almost 80% of the wastewater treatment plants are
507 of small or medium size (below 10,000 population equivalent), and about 20% plants
508 are classified as large. According to their findings, the strategies of energy recovery
509 from wastewater are more prevalent in large-scale plants in the form of biogas and/or
510 electricity generated from sludge.

511 Besides the plant size, another important aspect is location. Concerning rural and
512 semi-urban areas, it may not be economically feasible to implement resource recovery
513 technology such as phosphorus recovery, because of the low recovery rate and the
514 elevated cost of innovative technology. Therefore, Sarvajayakesavalu et al. (2018)
515 propose farmland application of sludge as a viable alternative for recovery of
516 phosphorus.

517 Legislation is an important aspect to consider when planning resource recovery
518 implementation. For example, water reuse regulations are important to incentivise the
519 wastewater treatment plants to produce water for reuse from their treated effluent. In the
520 State of Sao Paulo, the Joint Regulation SES/SMA/SSRH n.1 (Sao Paulo State
521 Government, 2017) governs the non-potable direct reuse of treated wastewater for urban
522 purposes. This was an important milestone in establishing guidelines and criteria for

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523 non-potable direct water reuse. The categories covered by this resolution are landscape
524 irrigation, washing of streets and other public and private spaces, civil construction,
525 clearing of rainwater galleries and sewage networks, car washing, and firefighting. The
526 use of treated effluent for irrigation, agriculture, grazing and forestry are not included.
527 In this regulation (Sao Paulo State Government, 2017), there are quality standards and
528 categories of use such as moderate and severe restrictions.

529 Regarding sewage sludge reuse, two national regulations (CONAMA 375/2006
530 and 380/2006) establish the criteria and requirements for agricultural use of sewage
531 sludge and other derived products. Some of the requirements relate to environmental
532 permission, specific treatment processes and criteria for frequent monitoring of the
533 sewage sludge products (biosolids) depending on the specificities of agricultural
534 application. The analysis of several parameters is mandatory including inorganic
535 substances (heavy metals such as mercury, lead, arsenic and copper), pathogens
536 (thermotolerant coliforms, helminth eggs, *Salmonella* spp. and viruses) and organic
537 substances (chlorinated benzenes and non-chlorinated phenols). This regulation also
538 defines the crops that can be cultivated in soil where the sludge will be applied, and
539 restrictions of application for some specific sites such as preservation of natural areas
540 (National Environmental Council, 2006b, 2006c). Currently, there are discussions on
541 proposals to update these regulations, including the flexibilization of some
542 requirements. In the present survey, these regulations were mentioned by some of the
543 managers as a barrier to reuse sewage sludge. For instance, some analyses that are
544 required have high costs and technical limitations.

545 One factor that could be considered as a barrier to implementation of resource
546 recovery (De Boer et al., 2018) is the mind-set of water boards (plant managers) and the
547 perception of other stakeholders in wastewater management and the general public

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548 (Poortvliet et al., 2018). According to our results, few managers answered positively
549 (17.5% of the total of plants) about their interest in future initiatives of resource
550 recovery. This finding raises the need for awareness about the benefits and importance
551 of resource recovery to increase the interest of stakeholders, and consequently
552 encourage implementation.

553 Another aspect that varied between the surveyed plants of our case study was the
554 legal nature of the service provider. In the region of Sao Paulo, wastewater treatment
555 management is the responsibility of the municipalities. The legal status of service
556 providers can be divided into the following categories: private company, private right
557 with public administration, public right/autarchy (absolute rule) and public-private
558 partnership. Considering just the management of plant groups that perform resource
559 recovery, the distribution of them according to service providers is as follows: 27
560 public-private partnerships, 5 private, 2 public right with private administration and 2
561 public right/autarchy. This indicates that the type of service provider does not seem to
562 be a factor that influences resource recovery implementation since most of the plants
563 (64% of the total of 143) in the Macrometropolis of Sao Paulo are managed by SABESP
564 (public-private partnership).

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566 *3.4. Improvement options for resource recovery in the Macrometropolis of Sao Paulo*

567 Our results indicate that most of the evaluated regional plants are not operating
568 at their maximum capacity, and some recently started their operation, which indicates
569 that they can treat a higher volume of wastewater. This represents an opportunity to
570 implement resource recovery actions in parallel to the expansion of wastewater
571 treatment.

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572 In the study area (Macrometropolis of Sao Paulo), the total volume of sewage
573 generated is in the range between 39,885 and 59,238 L/s, considering the data of
574 average water consumption per person per day (SABESP, 2018a), total population data
575 (EMPLASA, 2019) and quantitative information provided by SNIRH (2013). The most
576 populous metropolitan region (MRSP) contributes to 58.4% of the total flow. The other
577 regions provide flow proportions as follows: MRPVNC 12%, MRC 8.9%, MRS 6.3%,
578 MRBS 6%, UAP 5%, UAJ 2.3% and RUB 1.1% (SNIRH, 2013).

579 Considering the total of 143 surveyed plants, the approximate quantity of
580 wastewater treated per year is 992 million m³. This total volume contains resources that
581 could be recovered, and some options will be presented below. The corresponding real
582 value is certainly even higher, because it does not include all plants in the region, and
583 the volume of sewage, which is not treated or not collected and treated. Based on the
584 data from SNIRH (2013), the average index without collection and treatment was 13%,
585 and the total sewage flow rate without collection and deprived of treatment was 6.8 m³/s
586 for the region.

587 In addition, based on data from SNIS (2019a), the authors calculated that the
588 total collected sewage was 1.44 billion m³/year and the total treated proportion was 1.06
589 billion m³/year for the region in 2017. This indicates that about 26% of the collected
590 sewage is not treated and several municipalities still do not have treatment for their
591 collected sewage. Based on the estimate of total sewage generation in comparison with
592 the total collected and treated wastewater (SNIRH 2013), it can be estimated that around
593 70.3% of generated wastewater is collected and treated. With the future expansion of
594 sanitation services in this area, resource recovery technologies could be integrated in the
595 treatment systems.

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596 In terms of urban and rural population, from the total municipalities (174) in the
597 study region, most of them (162) are predominantly urban (urban population higher than
598 50%), of which 144 municipalities have an urban population higher than 75%. There are
599 3 municipalities that have the same proportion (50% rural and 50% urban) and only 9
600 municipalities have a higher rural population (IBGE, 2010). In developing countries,
601 wastewater management is usually worse in secondary cities than in capital and large
602 cities (Coulibaly et al., 2016). The sanitation issues (lack of proper sewage collection
603 and treatment) are more accentuated in secondary cities, since governments prioritize
604 major cities, which attract most of the economic activity (Coulibaly et al., 2016). The
605 results of this study show that rural municipalities and the group with the same
606 proportion (of rural and urban) have lower collection of wastewater (63.2%) and lower
607 treatment (62.7% of the treated sewage) proportions than the urban municipalities
608 (73.7% of collection and 74.6% of treatment) according to SNIS (2019b). Another
609 finding was that all the surveyed plants with resource recovery are in urban
610 municipalities. So, there is an opportunity to expand wastewater treatment particularly
611 in rural municipalities integrated with resource recovery strategies.

612 Among the metropolitan regions, the MRSP is the one with the highest flow of
613 untreated and not collected sewage (4,615.8 L/s), followed by MRPVNC (1,218 L/s),
614 MRBS (466.1 L/s) and MRS (347.6 L/s) (SNIRH, 2013). The three first regions
615 (MRSP, MRPVNC and MRBS) have a higher index without collection and treatment;
616 21.2%, 15% and 15%, respectively (SNIRH, 2013). In terms of access to sewage
617 collection, MRSP is the region with the lowest percentage (58.5%) of which 56% is
618 treated, followed by RUB with 59.7% and 68.5%, respectively. The other metropolitan
619 regions have a sewage collection proportion and treatment percentage higher than 70%
620 (SNIS, 2019b).

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621 Considering the results of this case study, the most adopted treatment
622 technology in the study region is activated sludge, followed by pond systems and
623 anaerobic reactors (Table 1). The treatment process types for the 37 plants in the group
624 with resource recovery solutions are distributed as follows: 25 plants with activated
625 sludge, 7 with anaerobic reactors, 3 with other systems and 2 with pond systems. In
626 general, the authors did not notice that the presence of resource recovery action is
627 dependent on treatment technologies.

628 Depending on the wastewater treatment works, the recovery technology could be
629 introduced in a way that it fits with the existing configuration of treatment units
630 (Sarvajayakesavalu et al., 2018). Therefore, the existing treatment configuration can be
631 an important aspect to be considered for planning purposes.

632 Anaerobic treatment processes (e.g., up-flow anaerobic sludge blanket,
633 anaerobic membrane bioreactor and anaerobic digestion of sludge) are some
634 technologies used for energy and valuable biochemical recovery (Akyol et al., 2019).
635 However, in some of the plants with anaerobic processes, the low volume of biogas was
636 reported by some managers as the reason for not performing recovery actions. One
637 alternative would be to include other organic waste such as food waste into the
638 anaerobic treatment process of sewage sludge, which may increase biogas production,
639 and consequently the generation of heat or energy (Tolksdorf and Cornel, 2017). Co-
640 digestion raises the concentration of methane in the biogas, and the biogas production
641 increased by 25% to 50% with the addition of 1%–5% food manufacturing and
642 processing wastes to sewage sludge (Zahan et al., 2016). In some cases, the combined
643 use of biogas from wastewater treatment plants and from sanitary landfills is also an
644 option with great potential, as explored by Santos et al. (2018) within the Brazilian

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2 645 context. Other options for energy recovery such as heat pumps are not commonly
3 646 applied worldwide (Kretschmer et al., 2016).

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5 647 Considering that pond treatment was commonly applied in the study area, one
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7 648 possibility that could be evaluated for implementation is microalgae growth technology
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9 649 to make use of the existing infrastructure within these plants. The application of
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11 650 microalgae in open pond systems can offer many advantages such as the reduction of
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13 651 energy consumption (through aeration), improvement of the effluent quality, biomass
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15 652 harvesting for production of biofuel, food supplements and green pharmaceuticals
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17 653 (Craggs et al., 2014). The microalgae harvested can be used as a co-substrate together
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19 654 with primary sludge and waste activated sludge in anaerobic digestion for biogas
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21 655 production (Olsson et al., 2018). The biomass could be transported to larger plants
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23 656 equipped with digesters. Such initiatives are particularly interesting for developing
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25 657 and/or tropical countries, which can reduce their wastewater treatment costs via the
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27 658 recovery of their resources.
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34 659 Raceway ponds, photobioreactors and hybrid systems of microalgae can be
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36 660 applied as a complement to existing wastewater treatment systems (Christenson and
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38 661 Sims, 2011). This is especially interesting for existing systems with aerated ponds,
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40 662 because of oxygen production by microalgae that reduce energy consumption. This
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42 663 technology is being applied to the side streams such as the reject water from digesters or
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44 664 the excess water from dewatering of digested sludge due to their high nutrient
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46 665 concentrations (Marazzi et al., 2019). As the reject water has a high temperature, it
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48 666 could be diluted to allow for a more optimal temperature supporting microalgae growth.
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51 667 Other sustainable adaptations that could be made to the ponds are floating macrophyte
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53 668 systems with the ability to produce nutrient-enriched plants simultaneously with
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55 669 wastewater treatment.
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670 The treatment processes grouped under “others” in Table 1 require some further
671 explanations. There are two plants using the Nereda process. This technology can
672 recover valuable biopolymers, because aerobic granular sludge contains alginate-like
673 exopolysaccharides, which can be harvested/extracted for economic applications in the
674 food, paper, medical and construction industries (Van der Roest et al., 2015; Royal
675 Haskoning DHV, 2017; Leeuwen et al., 2018). Thus, combining alginate extraction
676 with existing excess sludge treatment processes has been the focus of some recent
677 research (Van der Roest et al., 2015). In addition, as the Nereda process removes high
678 proportions of phosphorus, consequently it allows for extra phosphorus recovery as
679 struvite (Van der Hoek et al., 2016). Another plant within the “others” group has a
680 bioreactor with ultrafiltration membranes, which produces high-quality effluent that can
681 be reused for several purposes including potable use (Yin and Xagorarakis, 2014).
682 However, for developing countries, economic indicators still have a high weight in
683 decision-making processes (Kalderis et al., 2010; Ngan et al., 2019).

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684 The performances of the WWTP may be very variable and depend on the
685 treatment processes, operational conditions and other factors. For the region of Sao
686 Paulo (Macrometropolis), considering the BOD load of the total sewage volume, which
687 is collected and treated, and the BOD load of the effluent discharged to the receiving
688 surface waters, the estimated BOD removal efficiencies of the plants were around 83%
689 (SNIRH, 2013). For example, a plant with an activated sludge process (the most
690 common treatment process in the study area) unit is located in Sao Paulo city. This plant
691 had mean removal efficiencies of 85.7% for COD, 24.5% for total N and 73.5% for total
692 P (SABESP, 2018b). Oliveira and Sperling (2005) evaluated the performances of plants
693 comprising several different technologies. These plants are located in Sao Paulo State

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694 and Minas Gerais State. For the activated sludge process, the removal efficiencies were
695 higher: 85% (BOD), 81% (COD), 76% (TSS), 50% (NTK) and 46% (TP).

696 Other treatment processes commonly found in the study area are the up-flow
697 anaerobic sludge blanket (UASB) and pond systems. According to Oliveira and
698 Sperling (2005), the removal efficiencies for facultative ponds and anaerobic ponds
699 followed by facultative ponds were 75% and 82% (BOD), 55% and 71% (COD), 48%
700 and 62% (TSS), 38% and 45% (NTK), and 46% and 36% (TP), respectively. Moreover,
701 for UASB systems without and with post treatment, the removal efficiencies were 72
702 and 88% (BOD), 59 and 77% (COD), 67 and 82% (TSS), -13 and 24% (NTK), -1. and
703 23% (TP), correspondingly.

704 Water reuse in cities is an important strategy to address current water shortage
705 and quality challenges (Sun et al., 2016). However, the final water quality has to follow
706 the regulation 01/ 2017 (Sao Paulo State Government, 2017). Therefore, operational
707 plant improvements might be required to uphold the regulation.

708 The water demand in São Paulo region is about 223 m³/s distributed in
709 household supply (48.95%), industry (31.32%) and agricultural irrigation (19.73%) (Sao
710 Paulo State et al., 2013). Considering the average water consumption per person (128
711 L/day based on SABESP (2018a)) and the population of the region of Sao Paulo
712 (Senese Neto, 2018), the total water demand for supplying households is around 4.3
713 million m³/day. It is worth highlighting that about 49% of the total water demand is
714 associated with the Alto Tiete river basin, which comprises 87% of the municipalities of
715 MRSP (Sao Paulo State et al., 2013).

716 The potential of water reuse for industrial purposes was identified in a forecast
717 for 2035 by the Master Plan for Water Resources Use in Sao Paulo Macrometropolis
718 (Sao Paulo State et al., 2013). Mairiporã was the only city classified as having a “very

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719 high potential” for water reuse in the future. The other eleven municipalities were
720 classified as “high potential”; all of them belong to the Piracicaba/Capivari/Jundiaí
721 Basin indicating a deficit for industrial water supply. All treated wastewater could be
722 directed to supply part of the industrial demand in these cities, especially Paulínia and
723 Limeira. Based on the results from the survey presented in this paper, there is only one
724 wastewater treatment plant that produces water for external reuse in this basin. Several
725 other municipalities, including some in other metropolitan regions, were classified as
726 having a “medium potential”. There are cities classified as having a “medium potential”
727 in the megacity of Sao Paulo (e.g., Guarulhos, Embu and Mauá), Piracicaba
728 Agglomeration and Sorocaba region (Sao Paulo State et al., 2013).

729 The agriculture sector also requires a lot of water. The water demand for
730 irrigation in agriculture will increase by 33, 31 and 10% in Tietê and Sorocaba,
731 Piracicaba/Capivari/Jundiaí and Mogi-Guaçu water resources management units,
732 respectively, by the year 2035. Based on this forecast, there are several municipalities,
733 which are likely to face water scarcity challenges. Furthermore, the public water supply
734 demand is also likely to increase according to the projections, especially in the water
735 resources management units of Alto Tietê, Piracicaba Capivari Jundiaí, Baixada
736 Santista and Tietê/Sorocaba (Sao Paulo State et al., 2013).

737 Nutrient recovery is especially interesting for municipalities that have
738 agriculture as the main economic activity. The predominant economic activity of the
739 municipalities was assessed based on data from The Brazilian Institute of Geography
740 and Statistics (IBGE, 2016). There are five relevant municipalities in the
741 Macrometropolis of Sao Paulo; most of them are located in the Metropolitan Region of
742 Sorocaba. Furthermore, there are 14 other municipalities where agriculture is the second
743 or third main economic activity in terms of importance. If the wastewater treatment

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744 facilities in these cities or nearby ones apply nutrient recovery techniques from
745 wastewater treatment, this activity could also benefit them as an alternative fertilizer
746 source.

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747 Some measures of resource recovery compete with each other. Therefore, it is
748 necessary to prioritise. In this context, the value pyramid is a tool that allows for the
749 distinction between the recovered products and can support the decision. According to
750 this tool, the hierarchy from low to high value is as follows: energy (electricity and
751 heat), transportation fuels, materials and chemicals (e.g., fertilizers), food, and health
752 and lifestyle (e.g., pharmaceuticals and fine chemicals) (Van der Hoek et al., 2016;
753 Betaprocess Bioenergy, 2019). Moreover, the framework proposed by the authors in the
754 next section is a tool facilitating further decision-making.

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756 *3.5. Framework for resource recovery planning and implementation*

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757 In most urban areas within developing countries, there is no effective system for
758 collection and treatment of wastewater, which causes eutrophication and other water
759 pollution issues. The lack of both infrastructure and a legislative framework for the new
760 treatment processes further intensifies this challenge, and poor incentives can be
761 considered as the reason for low resource recovery implementation (Sarvajayakesavalu
762 et al., 2018). Moreover, these areas face the overall challenge of the use of natural and
763 financial resources in a sustainable manner (Woltersdorf et al., 2018).

764 Informal urban settlements lack infrastructure entirely, and could be the first to
765 adopt new sustainable and cost-effective treatment systems (Mega-cities Project, 2019).
766 In the case of resource recovery implementation, there is an opportunity to implement
767 these solutions in the megacities of developing countries. These areas need to expand

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768 the coverage of wastewater treatment through building new wastewater treatment plants
769 or retrofitting the existing ones.

770 Public acceptance is an important challenge, since low-income communities do
771 not want to have “second class” solutions (Mega-cities Project, 2019). For instance,
772 public perception is commonly an important barrier to implementation of water reuse.
773 For example, low public acceptance for water reuse might be attributed to the lack of
774 information such as evidence demonstrating the technological success and safety for
775 public health (Wilcox et al., 2016).

776 The selection of an appropriate method is a challenge as it is highly site-
777 dependant. It follows that the regional water quality and influent quantity, size of the
778 treatment plant and other economic considerations play a major part in the selection
779 procedure.

780 In order to accelerate the process of resource recovery implementation, several
781 complex aspects should be considered. Therefore, the authors created a framework (Fig.
782 4) to support the planning process and encompass a set of measures to contribute to
783 decision-making.

784 The proposed framework contains several steps and can work as an action plan
785 to achieve resource recovery implementation. The qualitative and quantitative
786 characteristics of the influent vary in different regions of a country (Sun et al., 2016),
787 and this should be considered for evaluating the effluent for reuse. When mapping the
788 demand, it is useful to analyse regional planning documents. Each city has a different
789 context and a specific demand of what resource is more important to recover from the
790 wastewater treatment plant. According to Günther et al. (2018), plant managers can
791 choose from a wide range of techniques to decide which of them is more appropriate

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792 and fits better to local raw material availability, economic and ecological boundary
793 conditions.

794 For the framework step 9, which is concerned with a comparison between the
795 selected recovery options, some indicators were proposed. This comparison between the
796 recovery methods allows for the discussion of their advantages and disadvantages,
797 considering the option that best adjusts the economic-technical-environmental tripod,
798 facilitating decision-making. This framework could be integrated into the plans of
799 wastewater treatment companies to base strategies of resource recovery at municipal
800 and regional levels. It is expected that the framework is flexible and can be adapted by
801 users, depending on the context (e.g., plant size and specific demand) and available
802 data. Besides supporting retrofitting of resource recovery solutions for existing
803 treatment facilities, the framework can also be applied for new plants at the planning
804 stage.

805 The expected benefits from a successful implementation of the proposed
806 framework are (a) the reduction in time for decision-making of resource recovery
807 projects; (b) lowering of adverse environmental impacts related to wastewater treatment
808 processes through improvement of effluent quality, reduction of energy consumption
809 and allowance for more efficient natural resources management; (c) contribution to
810 water conservation providing economic benefits by generation of revenues of recovered
811 products; and (d) saving money from operational costs related to, for example, by-
812 product management and disposal as well as energy consumption.

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814 *3.6. Comparison of the region of Sao Paulo with other megacities in developing*
815 *countries*

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816 This comparison complements the discussion and contextualizes original results
817 with the literature. Treatment technologies are usually basic in developing economies of
818 the Brazil, Russia, India, China and South Africa (BRICS) group. For example, in
819 Russia, wastewater treatment facilities have a similar configuration compared to the
820 region of Sao Paulo, consisting of preliminary treatment units such as screens and grit
821 chambers.

822 The wastewater of Moscow City is treated at the Kuryanovskaya and
823 Luberetskaya secondary biological treatment plants, which discharge treated effluents to
824 the Moscow River downstream of the city. In some plants, the wastewater inflow rate is
825 between 10,000 and 100,000 m³/day. The sludge for these works is only reused for
826 composting after the digestion tank and the mechanical sludge dewatering room. In
827 larger plants with an inflow rate higher than 100,000 m³/day, digestion gases are also
828 recovered benefitting a mini-thermal power plant (MosvodokanaINIIproject Institute,
829 2015). After biogas purification, the mini-thermal power plant produces electricity and
830 additional heat to supply a central heat-supply station. This form of energy recovery can
831 improve the energy efficiency of these plants and reduce greenhouse gas emissions
832 (MosvodokanaINIIproject Institute, 2015).

833 In Johannesburg, South Africa, there is a need for policy change and
834 implementation to promote the reduction, reuse and recycling of phosphate as well as to
835 control pollution. The wastewater treatment capacity is insufficient in South Africa for
836 the treatment of all wastewater types. This causes pollution both from untreated
837 wastewater and from treated effluents, which do not meet standards and might cause
838 microbial contamination, particularly due to the rapid urbanization of informal
839 settlements located near cities (Food and Agriculture Organization of the United
840 Nations (FAO), 2016). Policies could be updated to promote the reduction, reuse and

1 841 recycling of phosphate. Consequently, this would mitigate the pollution challenge.
2 842 Regarding phosphorus recovery, struvite processes were shown to be unprofitable,
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4 843 partly due to low struvite prices, which are subject to relatively low regional South
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7 844 African phosphate fertilizer market prices (Sikosana et al., 2017). As such, fertilizer
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9 845 policy and price regulations would help to improve the placement of struvite in the
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11 846 fertilizer market and to increase fertilizer prices to values more comparable to the global
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13 847 market (Sikosana et al., 2017).

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17 848 In China, the mostly adopted treatment technologies in municipal plants are
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19 849 oxidation ditches (30.5%), anaerobic-anoxic-oxic processes (16.2%), conventional
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21 850 activated sludge systems (10.0%), anaerobic-oxic processes (8.2%) and sequencing
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23 851 batch reactors (6.8%) (Sun et al., 2016). Thus, the analysis of each context is important
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25 852 to assess the potential for resource recovery strategies. There is some resource recovery
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27 853 from municipal wastewater in some regions, but the proportion of resources utilization
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29 854 after treatment is low. According to Zhang et al. (2016), who studied 656 WWTP in 70
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31 855 cities of 7 Chinese regions, the proportion of resource recycling (recycled building
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33 856 materials and compost) is only 25%. Approximately 15% of wastewater is inefficiently
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35 857 treated, and the water reuse from treated effluent is low. Another concern is that up to
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37 858 40% of sewage sludge is still improperly disposed of (Lu et al., 2019). In addition, the
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39 859 operation ratio of the treatment plants is below the design capacity due to insufficient
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41 860 sewer networks (Lu et al., 2019).

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43 861 Sun et al. (2016) estimated the recovered resources from wastewater in China:
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45 862 water reuse of 3.76×10^9 m³/year, NH₃-N recycling of 2.05×10^5 tons/year and total
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47 863 phosphorus recovery of 2.92×10^4 tons/year (Sun et al., 2016). The water reuse rate in
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49 864 some megacities in China has reached 35–60%, and provinces with low available water
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51 865 resources and high gross domestic product (GDP) levels showed larger proportions of
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866 reclaimed water construction and utilization (Chen et al., 2017). Thus, the calculated
867 potential for recovery of water, nutrients and organics from wastewater at national scale
868 is much higher (Sun et al., 2016).

869 Regarding energy recovery, there is a large wastewater treatment plant with a
870 population equivalent of 3.5 million in Shanghai recovering energy from biogas to meet
871 the heat demand of both digesters and sludge thermal drying processes. The remaining
872 biogas is burned (Zhao et al., 2019).

873 Resource recovery measures are not commonly implemented in wastewater
874 treatment plants in developing countries, so studies supporting the planning of more
875 recovery practices are important. Potential multiple societal benefits linked to resource
876 recovery should be highlighted to attract more investment from new sectors such as
877 agriculture (Andersson et al., 2018). For example, in countries with strong agricultural
878 activity, there is an opportunity to develop a biofertilizer market model resulting from
879 anaerobic digestion (Felca et al., 2018; Battista et al., 2019) or other nutrient recovery
880 solutions from their wastewater treatment plants, benefitting both rural and urban
881 communities.

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883 *3.7. Study limitations*

884 Some wastewater treatment organisations did not answer the questionnaire,
885 which limits the interpretation of findings. Also, in some municipalities with a high
886 number of wastewater treatment plants and/or insufficient staffing resources, it was not
887 possible to collect data from all plants. Another limitation was that few responses
888 concerning less important data were incomplete. Furthermore, some plant managers
889 were temporarily unavailable, which led to a pre-longed period (July 2017 to April
890 2019) of data return.

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893 **4. Conclusions and recommendations**

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895 This study was undertaken to increase the evidence base of resource recovery
896 options by providing accurate and relevant data from wastewater treatment plants and
897 their resource recovery levels in the most populous area in South America; the region of
898 Sao Paulo. These data should support the planning of various resource recovery projects
899 in the region: water reuse, biofertilizer production and energy recovery initiatives based
900 on local socio-economic activities and regional demand, contributing to long-term
901 sustainable water management in urban areas.

902 The results show that there is currently low implementation of resource recovery
903 in the region, but there is a great potential to expand the strategies of resource recovery,
904 either for new plants or for retrofitting existing ones. The predominant recovery action
905 is internal water reuse while other options have not been much explored. Another
906 finding is that recovery is concentrated mainly in large- and medium-sized plants.
907 However, there are more small plants in the studied region, so it is important to evaluate
908 how to expand the recovery solutions to these small plants as well.

909 For most of the studied works, the sludge generated is disposed in landfills. In
910 dense large cities, there is no space available for this, which involves additional costs
911 for wastewater treatment facilities. So, other options such as sludge reuse are very
912 promising. One factor that can help to support the implementation of such options is
913 partnership with universities for new developments and with private companies for
914 implementation as shown for sludge reuse cases. In addition, results can facilitate the
915 identification and evaluation of the regional demands for which resources can be

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916 recovered; e.g., fertilizer or water for reuse, and the identification of priority areas in
917 each metropolitan area that comprises the region of Sao Paulo.

918 Most of the addressed megacities in developing countries have low
919 implementation of resource recovery and poor management and operational conditions
920 for their wastewater treatment facilities. Incentive-based policies are important to
921 stimulate the interest of water utilities on implementation of resource recovery
922 technologies and to support the introduction of recovered products in the market.
923 According to some of the managers, some barriers for sludge reuse implementation are
924 the lack of government incentives and legislation. These are thus interesting aspects for
925 future studies.

926 This study also offers several further research possibilities. Specifically, the
927 detailed data obtained for the region of Sao Paulo could be compared with data from
928 other urban agglomerations to establish a global inventory. Further studies involving
929 life-cycle assessments are recommended, particularly for the evaluation of
930 environmental impacts related to resource recovery options. Moreover, they could be
931 combined with the framework application. Our contribution can be useful for decision-
932 makers applying the same procedures as proposed in this study to other cities and
933 regions with similar conditions. Also, countries with different conditions from the ones
934 described in this study might benefit from the proposed assessments. The proposed
935 framework has been designed for application in similar case studies. However, further
936 studies are encouraged to validate its potential.

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952 **Supplementary material**

953

954 This article includes Supplementary Materials 1 to 4, which can be found in the online
955 version of this paper.

956

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1290 **Figure captions**

1291

1292 **Fig. 1.** (a) Map of geographical location of Brazil, highlighting the State of Sao Paulo in bold;
1293 (b) Macrometropolis of Sao Paulo location in the State of Sao Paulo; and (c) locations of the
1294 143 wastewater treatment plants in the metropolitan regions and urban agglomerations. RUB,
1295 Regional Unit Bragantina; UAJ , Urban Agglomeration of Jundiaí; UAP, Urban Agglomeration
1296 of Piracicaba; MRBS, Metropolitan Region of Baixada Santista; MRC, Metropolitan Region of
1297 Campinas; MRS, Metropolitan Region of Sorocaba; MRSP, Metropolitan Region of Sao Paulo;
1298 MRPVNC, Metropolitan Region of the Paraíba Valley and the North Coast.

1299

1300 **Fig. 2.** Summary of the content of the questionnaire provided to the managers of wastewater
1301 treatment plants located in the Macrometropolis of Sao Paulo.

1302

1303 **Fig. 3.** Implementation of resource recovery options in the surveyed wastewater treatment plants
1304 in the Macrometropolis of Sao Paulo. Data from 143 wastewater treatment plants collected
1305 between 2017 and 2019. Note that there were plants that performed more than one action.

1306

1307 **Fig. 4.** Framework to guide decision-making on resource recovery for water and sanitation
1308 service providers. Notes: ¹ It is also a technical indicator; and ² The environmental load includes
1309 pollutants (nutrients and organic matter) measured through the removal efficiencies of
1310 biological oxygen demand (BOD), chemical oxygen demand (COD), ammonia (NH₃), nitrate
1311 (NO₃) and phosphorus (P).

Table 1

Table 1.

Different municipal wastewater treatment plant (143 plants) processes in the region of the Macrometropolis of Sao Paulo, and corresponding possibilities of resource recovery.

Type of data	Treatment process configuration						
	Secondary treatment line				Sludge line ⁴		
	Activated sludge ¹	Pond systems ²	Anaerobic reactors ³	Others	Thickening	Anaerobic digestion	Dewatering
Proportion of plants (%)	38.5	30.8	21.7	9.0	21.7	2.8	46.9
Potential of resource recovery	Water reuse ⁵ and phosphorus recovery	Water reuse ⁵ and energy recovery	Water reuse ⁵ and energy recovery	Not applicable	Phosphorus recovery from supernatant and sludge for reuse	Phosphorus from digester supernatant and biogas for energy recovery	Phosphorus from dewatering effluent, biosolids for fertilizer, sludge for composting (or to manufacture building materials) and biosolids as source for valuable metals
Usage possibilities	Internal purposes or external reuse	Power supply (on-site and external)	Power supply (on-site and external)	Not applicable	Application in agriculture	Application in agriculture and power supply (on-site and externally)	Application in agriculture and insertion of the recovered products into the market

¹ Includes batch, continuous and extended aeration as well as the activated sludge process followed by a moving bed biofilm reactor.

² Includes the following: aerated pond and settling pond (with or without disinfection); aerated pond, settling pond and maturation pond; anaerobic pond and facultative pond maturation; anaerobic pond, aerated biological filter and settling tank; anaerobic pond, aerobic pond and maturation pond; anaerobic pond and facultative pond; facultative and settling pond; facultative pond (with or without disinfection); facultative pond and maturation pond; aerated pond, anaerobic filter, secondary clarifier and disinfection; and stabilization pond with aeration and mixing as well as settling pond; anaerobic pond, facultative pond, flotation with diffuse air and disinfection.

³ Includes anaerobic reactor followed by aerobic reactor; upflow anaerobic sludge blanket (UASB); UASB and submerged aerated filter; combined systems of UASB and aeration tanks; UASB and ponds.

⁴ The data do not include the following cases: plants without sludge line, where the sludge is stored and subsequently transferred to other large plants; mainly pond treatment where the removal of sludge does not occur at a fixed frequency or the sludge is removed after 10 or 20 years; and replies with no specifications for the sludge line.

⁵ Depending on water quality and regulatory requirements.

Table 2.

Size distribution of the wastewater treatment plants (see also Supplementary Material 3) and corresponding indication of resource recovery implementation.

Size of plant	Number of plants	Number of plants with resource recovery	Proportion (%)
Small	86	4	4.7
Medium	47	25	53.2
Large	10	8	80.0

Note: The classification of size was based on Resolution CONAMA 377 (National Environmental Council, 2006a).

Figure 1

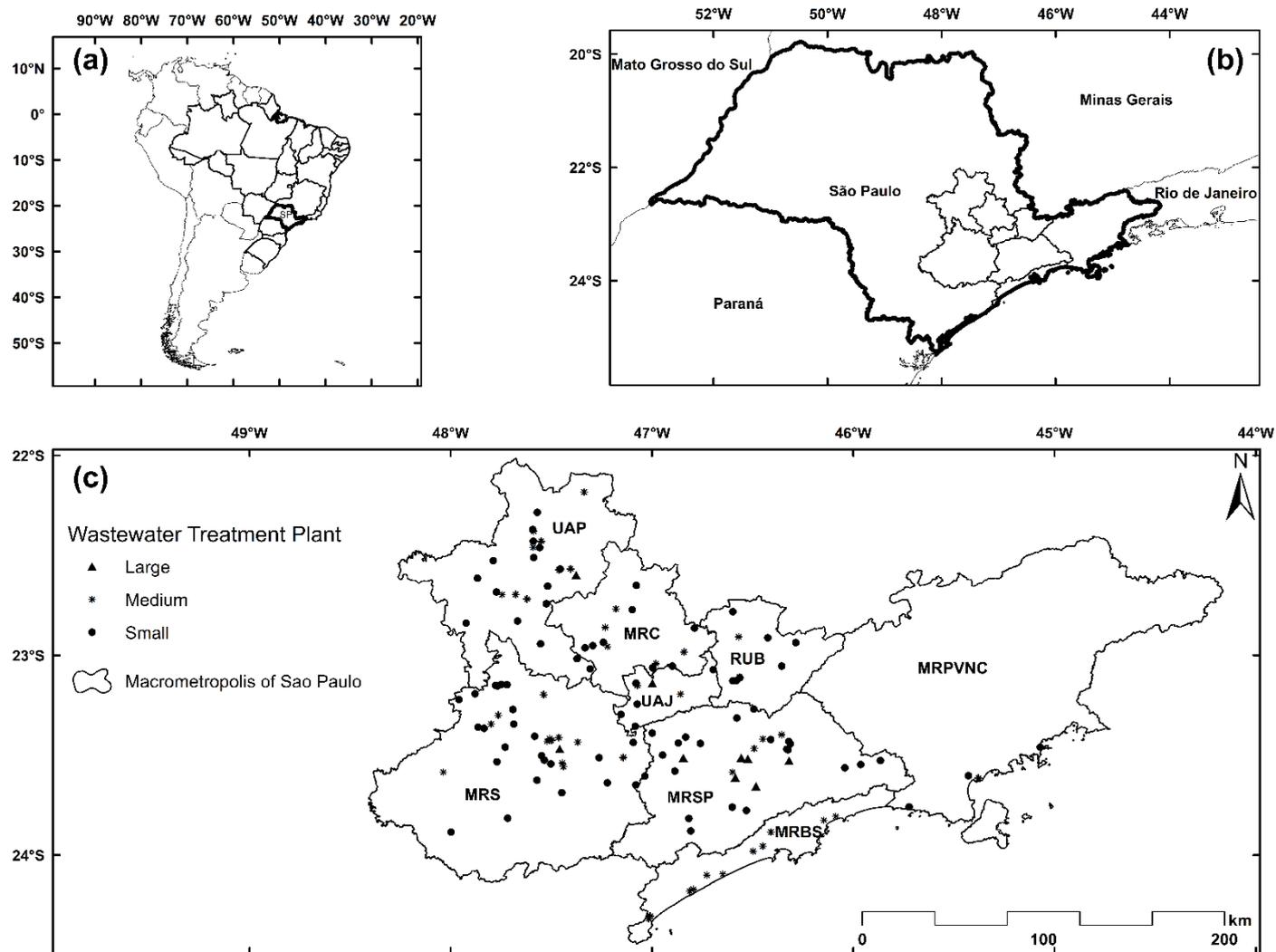


Figure 2

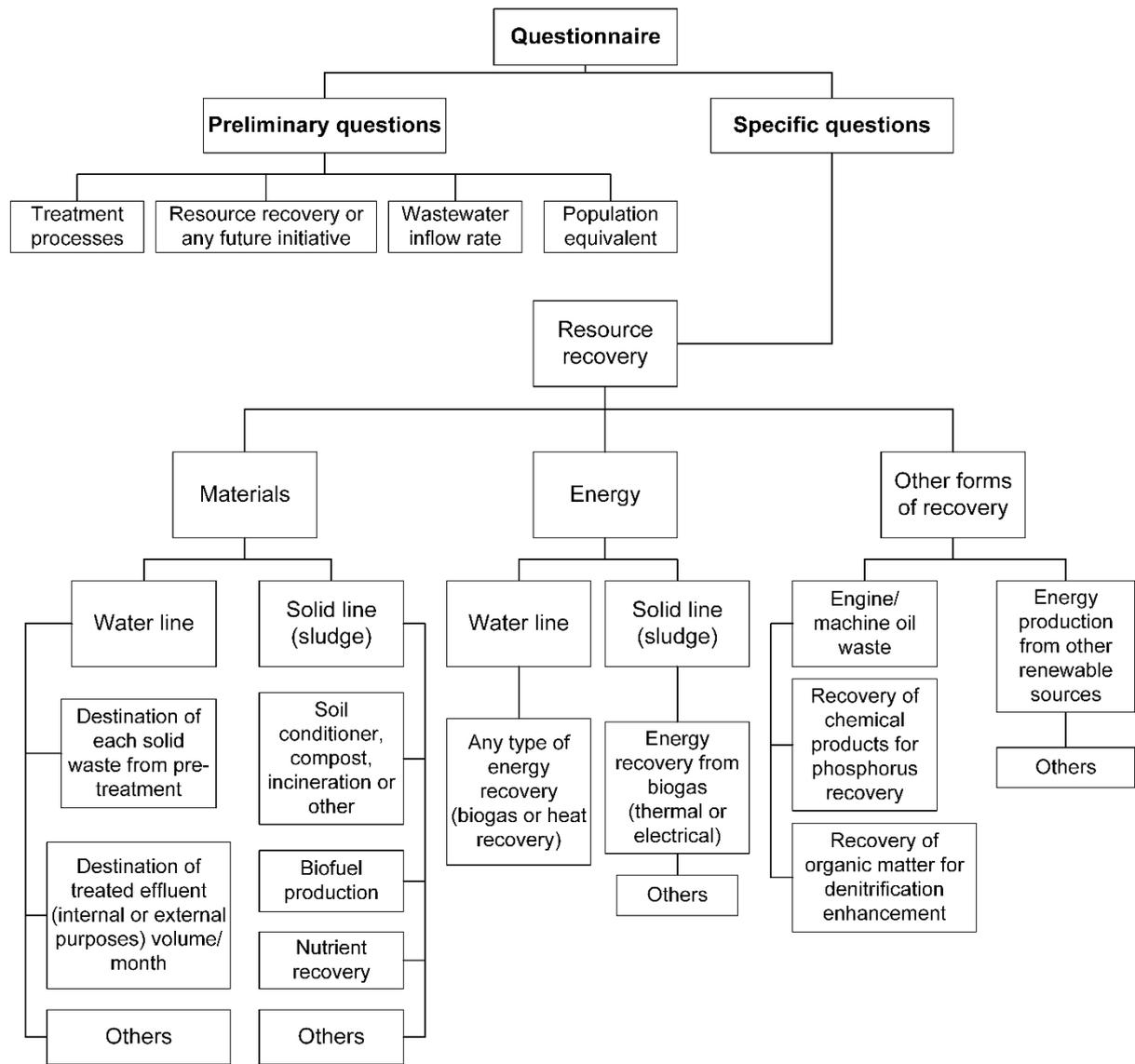


Figure 3

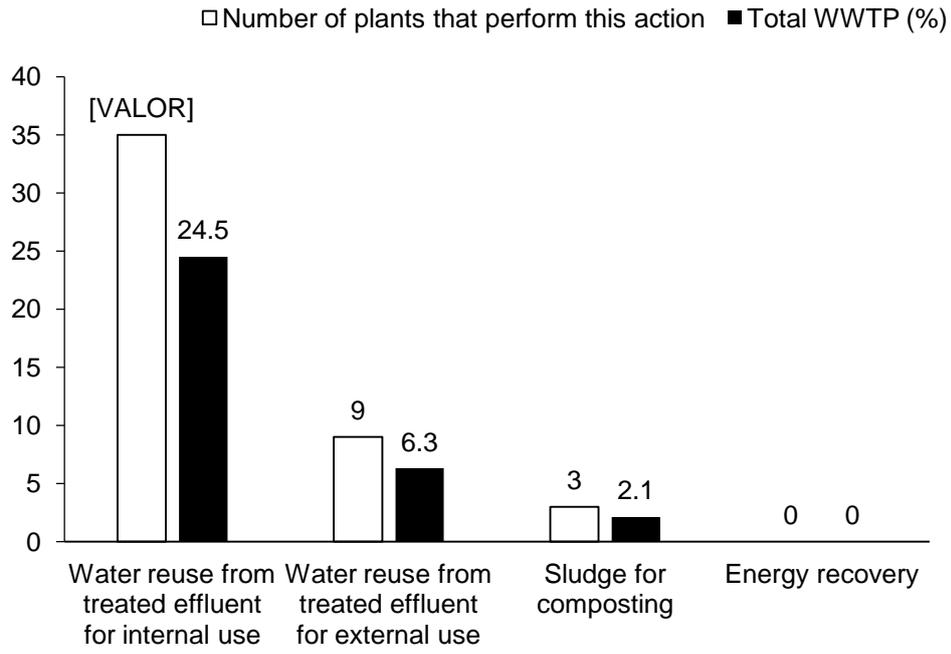
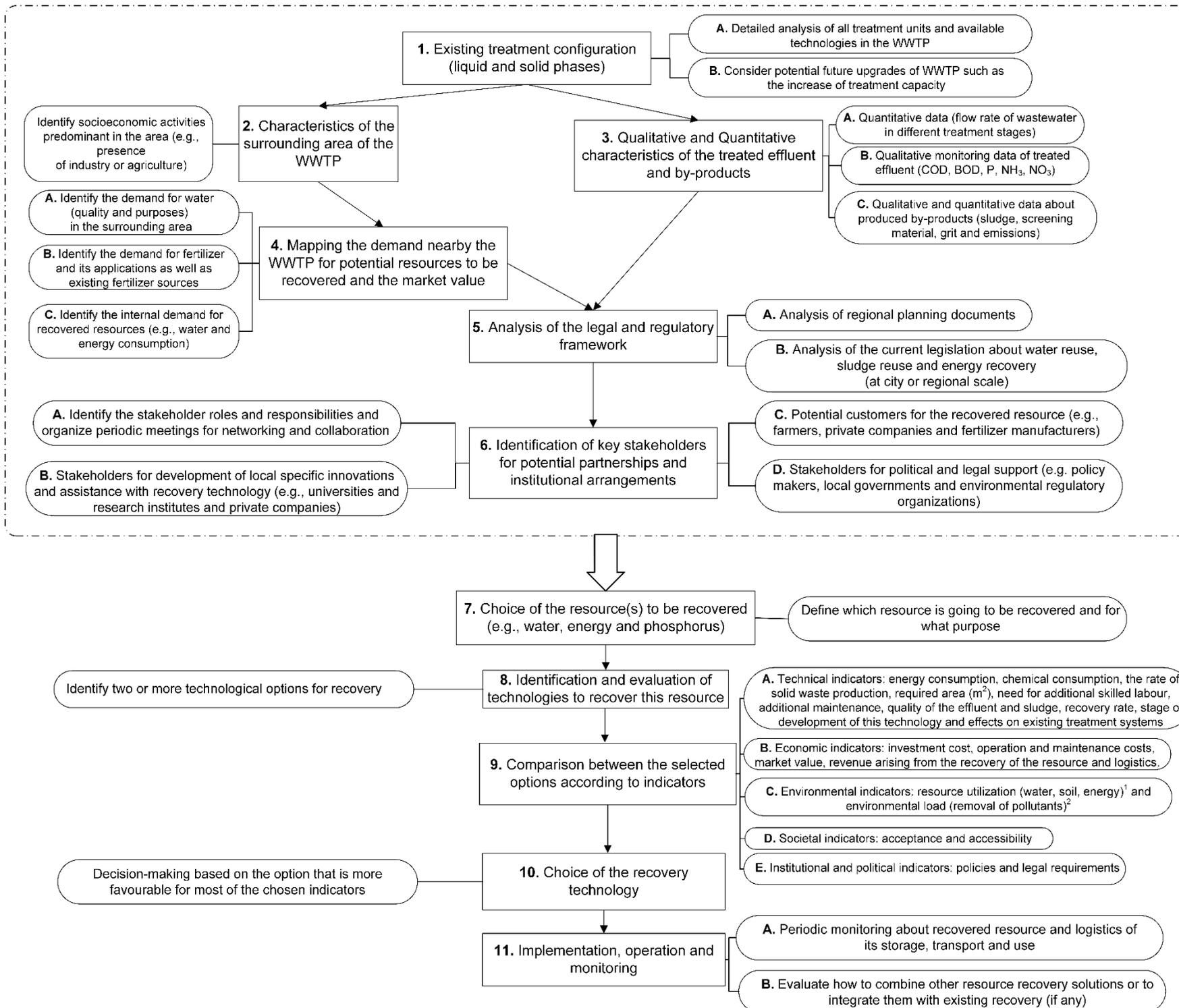


Figure 4



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Mariana Cardoso Chrispim – conceptualization, methodology, investigation, formal analysis, framework creation, visualization, writing-original draft, writing-review & editing.

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Competing interest statement

There are no competing interests.